

Report to:	COUNCIL
Date:	4 October 2022
Executive Member:	Cllr Gerald Cooney - Executive Leader
Reporting Officer:	Sandra Stewart Chief Executive
Subject:	ESTABLISHMENT OF THE GREATER MANCHESTER INTEGRATED CARE PARTNERSHIP BOARD
Report Summary:	To establish the Greater Manchester Integrated Care Partnership as a joint committee and to agree the terms of reference for the Greater Manchester Integrated Care Partnership.
Recommendations:	<p>Members are requested to agree:</p> <ul style="list-style-type: none"> (a) To establish the GM Integrated Care Partnership as a joint committee of the Greater Manchester Integrated Care Board and ten local authorities. (b) To appoint The Executive Leader and The Executive Member for Health as substitute member of the authority as members of the GM Greater Manchester Integrated Care Partnership. (c) To note the proposed Terms of Reference of the GM Greater Manchester Integrated Care Partnership as set out at Appendix B.
Corporate Plan:	Helps meet various strands of the Corporate Plan
Policy Implications:	Aligns with the current policy.
Financial Implications: (Authorised by the statutory Section 151 Officer & Chief Finance Officer)	There are no direct financial implications arising from this report.
Legal Implications: (Authorised by the Borough Solicitor)	As set out in the report and more particularly at Appendix A.
Risk Management:	To avoid legal challenge and ensure openness and transparency of decision making.
Background Information:	Background papers relating to this report can be inspected by contacting Sandra Stewart, Chief Executive:



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1. WHAT IS AN INTEGRATED CARE PARTNERSHIP?

- 1.1 An Greater Manchester Integrated Care Partnership is one of two statutory components of an Integrated Care System, alongside the Integrated Care Board (Greater Manchester Integrated Care Board). Section 26 Health and Care Act 2022 inserts s.116ZA into the Local Government and Public Involvement in Health Act 2007.

116ZA Integrated care partnerships

- (1) *An integrated care board and each responsible local authority whose area coincides with or falls wholly or partly within the board's area must establish a joint committee for the board's area (an 'integrated care partnership')*
- (2) *The integrated care partnership for an area is to consist of –*
- (a) one member appointed by the integrated care board*
 - (b) one member appointed by each of the responsible local authorities*
 - (c) any members appointed by the integrated care partnership*
- (3) *An integrated care partnership may determine its own procedure (including quorum)*
- 1.2 The minimum core membership of the Greater Manchester Integrated Care Partnership will consist of 10 representatives from the 10 districts and a member of Greater Manchester Integrated Care Board.

2. PURPOSE AND FUNCTION

- 2.1 Integrated Care Partnerships have a **statutory duty to create an integrated care strategy** to address the assessed needs, such as health and care needs of the population within the Greater Manchester Integrated Care Board's area, including determinants of health and wellbeing such as employment, environment, and housing. In preparing the integrated care strategy each integrated care partnership must have regard to guidance issued by the Secretary of State.
- 2.2 Statutory guidance has now been issued by Government:
<https://www.gov.uk/government/publications/guidance-on-the-preparation-of-integrated-care-strategies/guidance-on-the-preparation-of-integrated-care-strategies>
- 2.3 The legal duties of the Greater Manchester Integrated Care Partnership are set out in **Appendix A** references are to the guidance itself.

3. FURTHER RELEVANT GUIDANCE

Scrutiny

- 3.1 Further guidance issued by Government confirms that the Greater Manchester Integrated Care Partnership will be subject to local government Health Scrutiny arrangements and that the Care Quality Commission will review Integrated Care systems including the functioning of the system as a whole, which will include the role of the Greater Manchester Integrated Care Partnership. It is proposed that the GM Integrated Care System is scrutinised by the GM Joint Health Scrutiny Committee and at place level, as appropriate.

Health and Well Being Boards

- 3.2 It is expected that all Health and Wellbeing Boards in an area will be involved in the preparation of the Greater Manchester Integrated Care Partnership Strategy. Integrated Care Partnerships need to ensure that there are mechanisms in place to ensure collective input into their strategic priorities. Guidance also states that Integrated Care Partnerships will need to be aware of the work already undertaken at Place and build upon it. They should not override or replace existing place-based plans.

Principles

- 3.3. This is more clearly delineated in the Greater Manchester Integrated Care Partnership engagement summary. Government has summarised responses to the Greater Manchester Integrated Care Partnership engagement document published in September 2021 and set out five expectations:
- (i) Integrated Care Partnerships will drive the direction and policies of the ICS
 - (ii) Integrated Care Partnerships will be rooted in the needs of people, communities and places
 - (iii) Integrated Care Partnerships create a space to develop and oversee population health strategies to improve health outcomes and experiences
 - (iv) Integrated Care Partnerships will support integrated approaches and subsidiarity
 - (v) Integrated Care Partnerships should take an open and inclusive approach to strategy development and leadership, involving communities and partners to utilise local data and insights and develop plans
- 3.4 More recent guidance has referred to adopting a set of principles for all partners to develop good relationships including:
- Building from the bottom up
 - Following the principles of subsidiarity
 - Having clear governance
 - Ensuring leadership is collaborative
 - Avoiding duplication of existing governance arrangements
- 3.5 Whilst not specified in the guidance it is anticipated in Greater Manchester that Locality Boards will input into the Greater Manchester Strategy.

4. FORM OF INTEGRATED CARE PARTNERSHIP

- 4.1 A paper was circulated to local authorities and NHS Bodies on the role and potential makeup of the Greater Manchester Integrated Care Partnership earlier this year. There were a number of responses, which included a concern to ensure that the Greater Manchester Integrated Care Partnership fully represented all areas of expertise and in particular mental health; that lessons were learnt from the operation of the Health and Care Partnership Board meetings, in that it should not develop into a large and unwieldy meeting; and that it needed to be inclusive and harness the passion and enthusiasm of a wide range of the public, private and voluntary sector on a regular basis without them necessarily being members of the Greater Manchester Integrated Care Partnership .
- 4.2 The paper was refined and the following issues on the form of the Greater Manchester Integrated Care Partnership have been further considered by the wider local authority and NHS system through a paper circulated to Place-Based Leads, NHS Provider Forum, NHS Primary Care Board and the Greater Manchester Integrated Care Board through their governance officers.
- 4.3 Responses to the paper were considered by a meeting of the Shadow Greater Manchester Integrated Care Partnership who have agreed the membership as set out below -
- Greater Manchester Integrated Care Board Chair
 - Greater Manchester Integrated Care Board CEO
 - 10x LA representatives (political)
 - GMCA Mayor
 - At least one Healthwatch rep
 - One Director of Public Health (LA) as nominated by DPHs
 - One DASS (LA) as nominated by DASSs
 - One Director of Children's Services (LA) as nominated by DCSs
 - One LA Chief Executive – Chief Executives health lead
 - GMCA Chief Executive

- Two Provider Federation representatives: one mental health, one physical as nominated by PFB
- Four Primary Care representatives, one from each discipline
- Health Innovation Manchester representative
- One Trade Union representative
- One VCS representative
- One housing representative as nominated by GM Social Housing providers
- One Work and Skills representative.

This would result in an Greater Manchester Integrated Care Partnership of 30 members if it is possible to have one representative from the housing sector and work and skills, with others invited as required e.g. GMP

5. SUB-COMMITTEES AND WORKING GROUPS

- 5.1 The engagement summary envisages that the Greater Manchester Integrated Care Partnership will convene and coordinate the activities of sub-committees, working groups or other forums as its role develops.

6. FREQUENCY OF MEETINGS

- 6.1 This is not specified in the guidance but it has been suggested that it meets three or more times a year. It is suggested that it meets at least quarterly on the same day as the GMCA meeting.

7. SECRETARIAT

- 7.1 The guidance says that no additional money will be available to local authorities. It is proposed that the Greater Manchester Integrated Care Partnership secretariat is provided by the GMCA governance team.

8. RECOMMENDATIONS

- 8.1 As set out at the front of the report.

APPENDIX A

Legal duties and powers - where to find more information in this guidance

Statutory requirements

Further detail in this guidance

The integrated care strategy must set out how the 'assessed needs' from the joint strategic needs assessments in relation to its area are to be met by the functions of integrated care boards for its area, NHSE, or partner local authorities.

See 'Evidence of need and the integrated care strategy' for detail on evidence of need. See 'Content of the integrated care strategy' for a non-exhaustive selection of topics for the integrated care partnership to consider, including: shared outcomes; quality improvement, joint working and section 75 of the NHS Act 2006; personalised care; disparities in health and social care; population health and prevention; health protection; babies, children, young people, and their families, and health ageing; workforce; research and innovation; 'health-related services'; data and information sharing.

In preparing the integrated care strategy, the integrated care partnership must, in particular, consider whether the needs could be more effectively met with an arrangement under section 75 of the NHS Act 2006.

See 'Joint working and Section 75 of the NHS Act 2006' in this document for further detail on this requirement.

The integrated care partnership may include a statement on better integration of health or social care services with 'health-related' services in the integrated care strategy.

See 'Health-related services' in this document for further detail on this power.

The integrated care partnership must have regard to the NHS mandate in preparing the integrated care strategy.

See the section in this document on the 'NHS mandate' for further detail on this requirement.

The integrated care partnership must involve in the preparation of the integrated care strategy: local Healthwatch organisations whose areas coincide with or fall wholly or partly within the integrated care partnership's area; and people who live and work in the area.

See the section on 'Involving people and organisations in the strategy' for further detail on involving people and groups for the integrated care partnership to consider, including: local Healthwatch; people and communities; providers of health and social care services; the VCSE sector; local authority and integrated care board leaders; wider organisations; other partnerships and fora.

The integrated care partnership must publish the integrated care strategy and give a copy to each partner local authority and each integrated care board that is a partner to one of those local authorities.

See the section on 'Publication and review' for further detail on this requirement.

Integrated care partnerships must consider revising the integrated care strategy whenever they receive a joint strategic needs assessment.

See the section on 'Publication and review' for further detail on this requirement.

NHS mandate

The government sets objectives for NHSE through a statutory mandate. The integrated care partnership must have regard to the mandate, alongside the guidance from the Secretary of State, when preparing their integrated care strategy.

For integrated care partnerships, having regard to the mandate means following the mandate unless there are compelling or exceptional reasons not to do so. In practical terms, integrated care partnerships should ensure they act in accordance with the mandate, where its content is applicable to their context. The mandate will also be reflected in NHSE's own strategic documents and planning guidance

ICBs and LAs will be required by law to have regard to the integrated care strategy when exercising any of their functions. NHS England (NHSE) must have regard to the integrated care strategy when 'exercising any functions in arranging for the provision of health services in relation to the area of a responsible LA'.

The guidance goes on to set out the requirements of the Integrated Care Strategy and how it may be developed with partners and states that Healthwatch must be involved in its production.

APPENDIX B

TERMS OF REFERENCE FOR GM GREATER MANCHESTER INTEGRATED CARE PARTNERSHIP

The Greater Manchester Integrated Care Partnership is a joint committee created by the ten Greater Manchester local authorities (“the Constituent Authorities”) and the Greater Manchester Integrated Care Board under s.116ZA into the Local Government and Public Involvement in Health Act 2007.

Membership of the Committee

The membership of the committee shall be

- one member appointed by the integrated care board
- one member appointed by each of the responsible local authorities
- any members appointed by the integrated care partnership

The Constituent Authorities and the GMCA shall also each nominate a substitute executive member/assistant portfolio holder to attend and vote in their stead.

Role of the Committee

To enable the discharge of the Greater Manchester Integrated Care Partnership’s functions under the Local Government and Public Involvement in Health Act 2007 and any related guidance concerning the role of integrated care partnerships.

Powers to be discharged by the Committee

The Committee shall have the power to discharge jointly the functions of the Greater Manchester Integrated Care Partnership .

The discharge of such functions includes the doing of anything which is calculated to facilitate, or is conducive or incidental to, the discharge of any of those functions

Operation of the Greater Manchester Integrated Care Partnership

- ✓ The Greater Manchester Integrated Care Partnership shall appoint a chair at its first meeting;
- ✓ The Quorum of the Greater Manchester Integrated Care Partnership shall be [15] members;
- ✓ Each member shall have one vote;
- ✓ The Chair shall not have a casting vote;
- ✓ Unless required by law, decisions shall be made by a simple majority.